103D CONGRESS 1ST SESSION

H. R. 508

To amend the Internal Revenue Code of 1986 to provide tax incentives to encourage corporations to provide financing and management support services to small business concerns operating in urban areas designated as enterprise zones.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 21, 1993

Mr. Franks of Connecticut introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide tax incentives to encourage corporations to provide financing and management support services to small business concerns operating in urban areas designated as enterprise zones.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Urban Entrepreneurial
- 5 Opportunities Act''.

1	SEC. 2. TAX INCENTIVES FOR URBAN ENTREPRENEURIAL
2	OPPORTUNITY FINANCING SUBSIDIARIES.
3	(a) GENERAL RULE.—Part VIII of subchapter B of
4	chapter 1 of the Internal Revenue Code of 1986 (relating
5	to special deductions for corporations) is amended by add-
6	ing at the end thereof the following new subpart:
7	"Subpart B—Tax Incentives for Urban
8	Entrepreneurial Financing Subsidiaries
	 "Sec. 251. Deduction for equity contributions to urban entrepreneurial opportunity financing subsidiaries. "Sec. 252. Overall limitation on deductions. "Sec. 253. Definitions and special rules.
9	"SEC. 251. DEDUCTION FOR EQUITY CONTRIBUTIONS TO
10	URBAN ENTREPRENEURIAL OPPORTUNITY
11	FINANCING SUBSIDIARIES.
12	"(a) GENERAL RULE.—In the case of a qualified con-
13	tributing corporation, there shall be allowed as a deduction
14	an amount equal to the equity contributions made by such
15	corporation to an urban entrepreneurial opportunity fi-
16	nancing subsidiary of such corporation. Such deduction
17	shall be allowed for the taxable year of the contributing
18	corporation in which the equity contribution is used by the
19	subsidiary in making qualified enterprise zone business
20	loans.
21	"(b) Limitation.—The amount allowed as a deduc-
22	tion under subsection (a) to any qualified contributing cor-

1 poration for any taxable year shall not exceed the lesser 2 of— 3 "(1) \$10,000,000, or "(2) the portion of the program limitation allo-5 cated to such corporation under section 252 to the 6 extent the amount so allocated was not used in a 7 prior taxable year. "(c) Equity Contribution.—For purposes of this 8 section, the term 'equity contribution' means— "(1) any amount paid in cash for stock in an 10 11 urban entrepreneurial opportunity financing subsidi-12 ary of the corporation if such stock is acquired at 13 its original issuance, and "(2) any contribution in cash to the capital of 14 15 an urban entrepreneurial opportunity financing sub-16 sidiary of the corporation. 17 "(d) RECAPTURE PROVISIONS.— 18 "(1) Basis adjustment.—The adjusted basis 19 of any stock held by a corporation in an urban en-20 trepreneurial opportunity financing subsidiary of such corporation shall be reduced by the amount al-21 22 lowed as a deduction under subsection (a) in connection with the acquisition of such stock. No increase 23 24 in the basis of any such stock shall be made on ac-

count of any contribution to the capital of such sub-

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- sidiary for which a deduction is allowed under subsection (a).
- "(2) Ordinary income recapture.—Any gain recognized on the sale or other disposition by a corporation of stock in an urban entrepreneurial opportunity financing subsidiary of such corporation shall be treated as ordinary income.
- 8 "(3) Certain events treated as disposi-9 TIONS.—If any urban entrepreneurial opportunity fi-10 nancing subsidiary of a corporation ceases to qualify 11 as an urban entrepreneurial opportunity financing 12 subsidiary with respect to such corporation, such 13 corporation shall recognize gain as if it sold its stock 14 in such subsidiary for an amount equal to its fair 15 market value immediately before such cessation.

16 "SEC. 252. OVERALL LIMITATION ON DEDUCTIONS.

- 17 "(a) GENERAL RULE.—The Secretary of Housing
- 18 and Urban Development shall allocate the program limita-
- 19 tion among the qualified contributing corporations submit-
- 20 ting applications to such Secretary for allocations under
- 21 this section.
- 22 "(b) Program Limitation.—The program limita-
- 23 tion is \$250,000,000.
- "(c) METHOD OF MAKING ALLOCATIONS.—The Sec-
- 25 retary of Housing and Urban Development shall prescribe

1	regulations setting forth the procedures for making alloca-
2	tions under this section. Such procedures shall—
3	"(1) include the criteria used in selecting the
4	corporations to which the allocations are made, and
5	"(2) be designed to ensure a reasonable avail-
6	ability, on a geographical basis, of the benefits of
7	this subpart.
8	"SEC. 253. DEFINITIONS AND SPECIAL RULES.
9	"(a) Qualified Contributing Corporation.—
10	For purposes of this subpart, the term 'qualified contrib-
11	uting corporation' means any domestic corporation which
12	is not a small business concern; except that such term
13	shall not include any corporation predominantly engaged
14	in a banking, insurance, finance, or similar business.
15	"(b) Urban Entrepreneurial Opportunity Fi-
16	NANCING Subsidiary.—For purposes of this subpart, the
17	term 'urban entrepreneurial financing subsidiary' means
18	any domestic corporation—
19	"(1) all the stock of which (exclusive of direc-
20	tors' qualifying shares) is held directly by one quali-
21	fied contributing corporation, and
22	"(2) all the activities of which consist of—
23	"(A) making qualified enterprise zone busi-
24	ness loans,

1	"(B) providing management, administra-
2	tive, consulting, and other support services to
3	qualified small business concerns to which such
4	corporation has made qualified enterprise zone
5	business loans, and
6	"(C) making temporary investments (for a
7	period not exceeding 6 months) of amounts
8	being held for purposes of making qualified en-
9	terprise zone business loans.
10	"(c) Qualified Enterprise Zone Business
11	Loans.—For purposes of this subpart, the term 'qualified
12	enterprise zone business loan' means any loan made by
13	an urban entrepreneurial opportunity financing subsidiary
14	if—
15	"(1) such loan is made to a qualified small
16	business concern and such concern is not related
17	(within the meaning of section 267(b) or 707(b)) to
18	such subsidiary or the qualified contributing cor-
19	poration holding such subsidiary,
20	"(2) the proceeds of such loan are used by such
21	qualified small business concern in the active con-
22	duct of a trade or business in an urban enterprise
23	zone,
24	"(3) the urban entrepreneurial opportunity fi-
25	nancing subsidiary provides (without charge) sub-

1	stantial qualified services to the qualified small busi-
2	ness concern in connection with such loan, except
3	that such small business concern may waive the re-
4	quirements of this paragraph, and
5	"(4) the interest on such loan does not ex-
6	ceed—
7	"(A) in the case of a secured loan, the
8	prime rate plus 3 percentage points, or
9	"(B) in the case of any other loan, the
10	prime rate plus 8 percentage points.
11	"(d) Qualified Small Business Concern.—For
12	purposes of this subpart, the term 'qualified small busi-
13	ness concern' means any person if—
14	"(1) such person is a small business concern
15	within the meaning of section 3 of the Small Busi-
16	ness Act (15 U.S.C. 632), and
17	"(2) substantially all of the activities of such
18	person are within an urban enterprise zone.
19	"(e) Other Definitions and Special Rules.—
20	"(1) Urban enterprise zone.—For purposes
21	of this subpart, the term 'urban enterprise zone'
22	means—
23	"(A) any urban area designated as an en-
24	terprise zone under any State law program, and

1	"(B) any urban area designated as an en-
2	terprise zone under Federal law.
3	"(2) Substantial qualified services.—For
4	purposes of this subpart, the term 'substantial quali-
5	fied services' means, with respect to any loan made
6	by an urban entrepreneurial opportunity financing
7	subsidiary, any management, administrative, con-
8	sulting, or other support services provided to the
9	borrower under such loan, but only if the amount of
10	such services, to be provided during the first year
11	such loan is outstanding involve at least 1,000 man-
12	hours for each \$100,000 principal amount of such
13	loan.
14	"(3) Prime rate.—For purposes of this sub-
15	part—
16	"(A) IN GENERAL.—The term 'prime rate'
17	means the average predominant prime rate
18	quoted by commercial banks to large busi-
19	nesses, as determined by the Board of Gov-
20	ernors of the Federal Reserve System.
21	"(B) When determination made.—
22	"(i) Except as provided in clause (ii),
23	the determination of the prime rate shall
24	be made as of the time the loan is made.

1	"(ii) If the loan is a variable rate
2	loan, the prime rate taken into account
3	with respect to any change in rate shall be
4	determined as of the time such change
5	takes effect.
6	"(4) Treatment of controlled groups.—
7	Any group of corporations treated as a single em-
8	ployer under section 51(a) or (b) shall be treated as
9	one corporation for purposes of this subpart.
10	"(f) Employees of Borrower May Be Taken
11	Into Account for Certain Purposes.—If—
12	"(1) a qualified contributing corporation has
13	provided financing through an urban entrepreneurial
14	opportunity financing subsidiary to any qualified
15	small business concern, and
16	"(2) such qualified small business concern des-
17	ignates such subsidiary as its primary lender,
18	such qualified contributing corporation may treat the em-
19	ployees of such qualified small business concern as its own
20	employees for purposes of determining which such quali-
21	fied contributing corporation is in compliance with the re-
22	quirements of any Federal law. A qualified small business
23	concern may designate only 1 urban entrepreneurial op-
24	portunity financing subsidiary is its primary lender for
25	any period."

- 1 (b) CLERICAL AMENDMENT.—Part VIII of sub-
- 2 chapter B of chapter 1 of such Code is amended by insert-
- 3 ing after the part heading the following:
 - $\hbox{``Subpart A---General provisions.}\\$
 - "Subpart B—Tax incentives for urban entrepreneurial opportunity financing subsidiaries.
- 4 "Subpart A—General Provisions".
- 5 (c) Effective Date.—The amendments made by
- 6 this section shall take effect on the date of the enactment
- 7 of this Act.

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